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Stefano Saj, Carla Galeazzi Michele Betti, Francesco Faccini, Paolo Madonia









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The plague (1656-1657) in the history of the Maritime Republic of Genoa (Italy): an important testimony of efficacious measures of safety and prevention in the field of hygiene and public health and a wonderful discovery of a precious historical heritage to protect. A "blend" of speleology and history of medicine

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Abstract

The epidemic of bubonic plague that hit Genoa and its domain between May 1656 and August 1657 has gone down in history as the most fierce and devastating calamity to strike the territory of the Republic of Genoa during the modern age. Its severity is revealed by a remarkable historiography, which, right from the beginning of the epidemic, dealt with the features of the disease and the means utilized to control its spread. This study comes also from the discovery of skeletal remains (that are probably attributable to the plague of 1656/57) which first came to light in 1989, by the Centro Studi Sotterranei (Centre for Underground Studies) of Genoa which, this year, has resumed research in collaboration with the local Superintendency, the University of Genoa and the University of Urbino. For hundreds of years, these have remained buried under Acquasola Park, in a central area of Genoa. The authors analyze the institutional response of the Republic of Genoa to this calamity that devastated the city. This contribution initially focuses on the public health measures implemented, as demonstrated by original, unpublished and archival documents found in local archival sources, furthermore studies and research with the best specialist centers in the sector could soon allow us to shed new light on this destructive event and to clarify what it meant for the entire Genoese population and beyond. Genoa, at that time, was divided into 20 zones, each of which was placed under the authority of a commissioner endowed with criminal jurisdiction. The Commissioners' duties concerned the spheres of public health, public order, and other preventive measures. The measures implemented by the Health Magistrate roughly retraced the model that had already been tried and tested during the plaque of 1579: public health officers were deployed to guard the coasts; the city gates were garrisoned, and a network of secondary hospitals was created to relieve the pressure on the Lazaretto at the Foce. This structure, built in the early 16th century, was the city's main outpost for the treatment of plague victims. The Commissioners of the zones were called upon to enforce the regulations of the Health Magistrate and to maintain public order. The experience of the plague in Genoa in the 17th century once again testifies to the importance of adopting measures of safety and prevention in the field of hygiene and public health. Genoa was well organized from the public health standpoint; its planning was innovative, and its set of dedicated norms and system of sanctions proved to be fairly efficacious. From the historical-social, standpoint and public health perspectives, this crucial experience clearly shows the organization of a large and powerful port city, which was at the time one of the most flourishing commercial and financial hub.

Keywords: history of hygiene and public health; history of pandemics; plague; Maritime Republic of Genoa; speleology; history of medicine.

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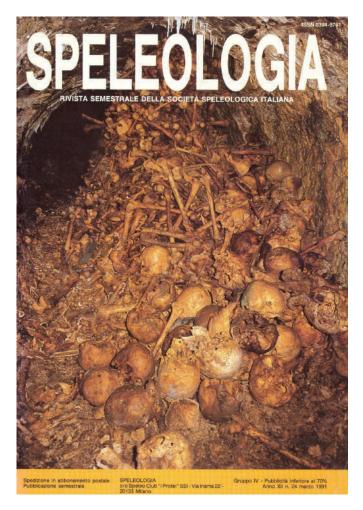


Fig. 1 — Cover of the six-monthly Speleologia magazine published by the Italian Speleological Society, depicting the last impressive unloading of bones inside the sixteenth-century bastion of Acquasola, belonging to the VI city walls (XVI century) of Genoa (photo C. Leoni).

Introduction

In October 1989, during a speleological expedition to explore some underground tunnels in the "Sestiere della Maddalena" – one of the six ancient districts of Genoa – a remarkable discovery was made by the Genoese team of explorers from the National Commission for Artificial Cavities of the Italian Speleological Society. The team was composed by Luca Canepa, Roberto Guagliardi, Marcella Marcenaro, Laura Marchesi, and Stefano Saj.

Descending through a manhole, the group entered an underground passageway located 12 meters beneath the Spianata dell'Acquasola.

After a very narrow and difficult path, the researchers found the walls structures of the 16th-century Bastione dell'Acquasola, which had been buried and forgotten under the homonymous public park.

Inside the galleries of the military fortification, the speleologists made an important and astonishing discovery. In the darkness, under the light of their torches, they found piles of skulls and bones, a vast osteological deposit of thousands of skeletal remains not in anatomical connection (Bixio-Saj, 1991) (Fig. 1).

The press emphasized the extraordinary discovery and called the site: the "città dei morti (city of the dead)" (Fig. 2).

The plague that reached Genoa by sea

The epidemic broke out in 1647 on the African coast, from where it spread first to Andalusia and then to Catalonia. It was subsequently carried by an infected ship from the port of Barcelona, reaching Sardinia in 1652. In Sardinia, the disease struck in two waves:

- the first wave (1652-1653) involved the northern part of the island and carried a mortality rate of over 55%; - the second wave (1654-1657) involved the central and southern parts, from where it spread to mainland Italy.

Between April and May 1656, the plague reached Naples, followed by Rome and finally Genoa. The pattern of its spread was always the same; the disease first appeared in the vicinity of a port (in Rome, the cities of Civitavecchia and Nettuno) and then spread like wildfire throughout the rest of the territory, following trade routes and the pathways of flight from the cities to the countryside (Topi, 2017).

Although commerce with the port of Civitavecchia was banned by cities such as Rome, Florence, Livorno and Lucca, Genoa continued to receive traffic up to the month of June. The Republic of Genoa, however, was well organized, and as early as the 16th century had been endowed with an effective system to safeguard public health. Hence, the plague did not catch the city off its guard; the public health system, which had already been tested by the 1648-1650 epidemic of exanthematous typhus, was activated as soon as the plague manifested itself in Sardinia.

In the city of Genoa, there was much talk of the plague, and, on the proposal of the Magistrate for Health, particular measures were adopted in order to reduce the probability of contagion. Nevertheless, these measures were initially ignored by most of the population (ASGe, Magistrato della Sanità, ms. 498, 1656).

Paradoxically, this non-cooperation was greatest in the poorest and most populous neighbourhoods, precisely those that were at greatest risk, and which should have been the first to comply with the new measures and restrictions. Thus, the attempt to cordon off the city, to impose quarantine and to ban the importation of goods coming from infected areas did not meet with success, and in May 1656, the disease reached Genoa's neighbouring villages in the Bisagno Captaincy (Assereto, 2011).

At the time when the plague hit Genoa, about 90% of the city's population lived within the "old walls", in cramped houses with little sunlight and in an unhealthy environment without adequate sanitation. As a result, the spread of the plague was rapid and devastating.



Fig. 2 — Article in the newspaper "Il Secolo XIX" of Genoa with the news of the discovery of the ossuary found by speleologists in the subsoil of the Acquasola city park.

The "Magistrate for Health" and the public health measures implemented

Each day, the Magistrate for Health of the Republic of Genoa recorded the number of new cases of plague and of deaths. For this purpose, the city was divided into numerous districts; these were supervised by officials, who took a census of the inhabitants and their homes (ASGe Magistrato della Sanità, ms. 265, 1656). In general, the numbers of deaths and infections recorded by the neighbourhood commissioners were sent to the Magistrate for Health. In accordance with agreements made with neighbouring states, the Magistrate forwarded these data to the other health administrations at the end of each week.

Often, however, states did not trust the reports provided by their neighbours and sent their own officials to check the truth of the information. If the presence of the plague was confirmed, the infected state was declared off-limits, and transit and trade were strictly forbidden

The measures implemented by the Magistrate for Health roughly retraced the model that had already been tried and tested during the plague of 1579: public health officers were deployed to guard the coasts; the city gates were garrisoned, and a network of secondary hospitals was created to relieve the pressure on the Lazaretto at the Foce (Assereto, 2011).

In September 1656, the city authorities identified four areas (Fig. 3) inside the ancient walls; named after the patron saints of the city (St Laurence, St George, St John the Baptist and St Bernard), each of these areas was subdivided into five zones, denominated by the letters A to E (ASge, $Sanit\grave{a}$, 1656).

Administration of these zones was entrusted to "Commissioners", who were randomly selected from among all the patricians aged between 25 and 70 years, excluding those already engaged as health officers in the coastal areas.

The Commissioners of the zones were called upon to enforce the regulations of the Magistrate for Health and to maintain public order. However, they also had duties in the sphere of public health and assistance (Campasso, 1669: 61v-67v).

Indeed, they had to coordinate the work of the health personnel, close and seal warehouses containing precious goods, ensure that the streets were kept clean, supervise the controlled burning of any type of con-

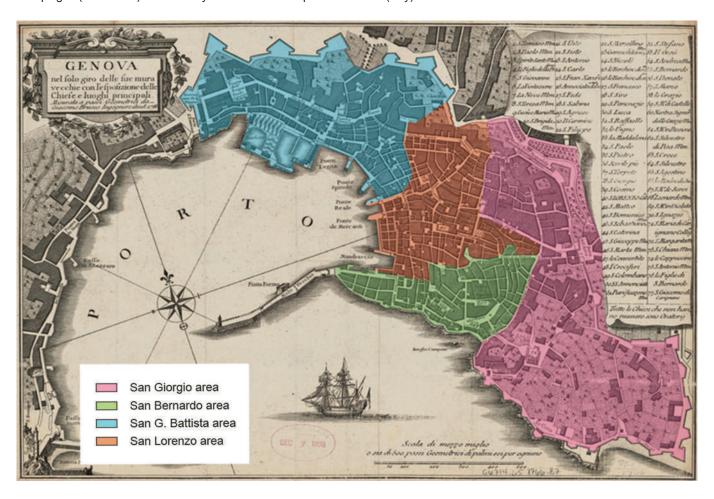


Fig. 3 – Division of the city of Genoa into areas (graphics F. Ferrando and M. Gogioso).

taminated material, etc... They were also responsible for ensuring that a doctor and surgeon were on duty in the various zones, even during the night, that quarantine procedures were properly respected, and that infected individuals were correctly transferred to the plague hospitals assigned. Any transgression or noncompliance with the orders of the Commissioners resulted in sanctions being directly imposed by the Commissioners themselves.

The Commissioners were assisted by chancellor and foremen (Campasso, 1669: 68r-75r),

who verified the proper functioning of "sewers and wash-houses", visited people in quarantine, and distributed bread and alms to the poorest. Their principal task, however, was to carry out a census of the population living in the streets under their jurisdiction and to record family data, for each house. During the 1656 plague, the Magistrate for the Poor suspended the Sunday distribution of "charity" bread in order to avoid dangerous gatherings of paupers. Silk, velvet and leather, but not only, were particularly dangerous and risky, as the particles of contagion could easily adhere to these materials and remain active for years and this was really a huge threat to everyone. For this reason, it was decided that clothes and any other material that could have come into contact with contaminated individuals should be immediately burnt. Furthermore, in the various areas and neighbourhoods, a diffuse information network was set up; this was coordinated by the foremen and by some citizens, who were terrified by the effects of the plague and also worried about the consequences it was having on the city's economy.

The Genoese plague hospitals and the management of the plague

One of the main tasks of the Commissioners was to manage the sick and to organise their transfer to the *Lazzaretto della Foce*. This plague hospital had been built at the mouth of the *Bisagno river* at the beginning of the 16th century as a result of the intervention of the *Compagnia del Divino Amore*, a lay brotherhood founded by the followers of *Saint Catherine Fieschi Adorno* and by the Genoese notary *Ettore Vernazza* (Solfaroli Camillocci, 1994).

This latter, as can be read on a plaque in the *Albergo dei Poveri* in Genoa, had been the most prominent welfare activist of his time. In Genoa alone, he had contributed to the foundation of the *Ospedale degli Incurabili*, of a "convent for penitents", of a charitable organisation for homeless children and, above all, of

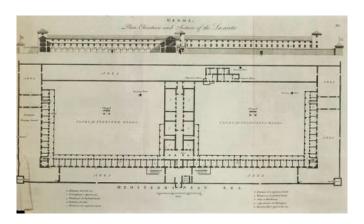


Fig. 4 – J. Howard, An account of the principal lazarettos in Europe: with various papers relative to the plague: together with further observations on some foreign prisons and hospitals, and additional remarks on the present state of those in Great Britain and Ireland, Printed by William Eyres, Warringhton, 1789.

the "Lazaretum ad ora Bisanii pro peste infectis" (Ferrando, 2023).

Indeed, in 1512, the "Protectors of the Incurably Sick" had obtained authorization from the Senate to build "a refuge capable of housing the sick [...] detained on account of epidemics".

A further function was immediately added - that of the "purging" of goods, i.e. the quarantine of people and the fumigation of goods arriving from places suspected of being infected by the plague; this activity was directed by the *Magistrate for Health*. The refuge (Fig. 4) had a rectangular plan, with a perimeter courtyard divided into two others of equal size by a central arm, which was in turn divided longitudinally by an open-air corridor. Its location, at a safe distance outside the city walls, meant that it was isolated from the city, which was why it had been chosen at the end of the 16th century as the first place of internment for beggars.

During the first phase of the 1656 epidemic of the plague, the *Lazzaretto della Foce* served as a shelter for all infected persons. However, from October 1656 onwards, some were transferred to the *Convento della Consolazione*, directed by *Father Antero da San Bonaventura* (Antero da San Bonaventura, 1658).

Inside the plague hospitals, victims were assisted by a physician and a surgeon.

- The physicians ordered blood-letting, established the patients' diet and chose which "refreshments", i.e. syrups, to administer. According to Father Antero of San Bonaventura, the most effective potions were those composed of inexpensive elements, such as those based on "cedar fruit juice [...], and rose petal sugar [...] with distilled water, black salsify, or scabiosa e or chicory", while alchermes and potions containing crushed pearls and were to be avoided.
- The surgeons were responsible for incising and cauterizing buboes, scarifying carbuncles and applying ointments to the lesions to help purge them of their fluid and to prevent wound infection and gangrene. As the months passed, however, it became increasingly difficult to find good quality ointments in the city, and each plague hospital produced its own by boiling black pitch and Greek pitch, white wax, pork fat and turpentine (Antero da San Bonaventura, 1658).

The wealthier classes objected to being assigned to the *Lazzareto della Foce*, since it meant sharing cramped accommodation with members of the lowest social order. Furthermore, many claimed that the care provided was not beneficial and that theft and violence were commonplace.

The end of the plague did not mark the end of the city's subdivision into districts; on the contrary, this scheme was adopted several times during the 17th century, in order to carry out censuses of the population and other operations, such as the assignment of street numbers to buildings and the maintenance of public lighting (ASGe, Senato Senarega, n. 1092).

Conclusions

The experience of the 17th century plague in Genoa illustrates the fundamental importance of the prevention and safety measures that were adopted in the field of public health. The same can be said of our recent experience of the Covid-19 pandemic.

The plague that hit Genoa in the 1600s was certainly a tough challenge for the city. As a subject of study, it is of interest to us from several points of view:

- hygiene;
- public health;
- epidemiology;
- patterns of spread of infectious diseases;
- legislation;
- health care organisation, etc...

In those days, although legislation and healthcare organisation were not particularly advanced, the situation was handled well. Moreover, efficient communication with the population was able to yield good results in terms of the diffusion of information and people's perception of the devastating event in progress.

Obviously, however, it must be borne in mind that people's behaviours and habits, especially with regard to hygiene, were far from optimal. In addition, at that time Genoa was a large city, a thriving commercial centre and,

The plague (1656-1657) in the history of the Maritime Republic of Genoa (Italy)

above all, one of Europe's main ports; it was densely populated and many of its neighbourhoods were hemmed in by very narrow streets (the famous Genoese "carrugi").

All these circumstances facilitated the spread of the plague.

And yet, albeit with due caution and considering the standards of large cities in the middle of the 17th century, we can claim that Genoa was well organised from the public health standpoint; its planning was innovative, and its set of dedicated norms and system of sanctions proved to be fairly efficacious. Moreover, the strategy of dividing the city into zones in order to curb the spread of the plague proved to be effective, and the deployment of "neighbourhood commissioners" was able to yield greater control over daily activities.

This approach gained the approval of the citizenry, so much so that, once the emergency was over, the subdivision of the city into districts was maintained, being adopted for various purposes on other occasions during the 17th century (ASGe, Senato Senarega, 1092).

The study of this devastating historic event has prompted us to begin examining some skeletal remains that are probably attributable to the plague of 1656/57. For hundreds of years, these have remained buried under *Acquasola Park*, in a central area of Genoa. The remains first came to light in 1989, and this year research has been resumed by the *Centro di Studi Sotteranei* (Centre for Underground Studies) in collaboration with the University and the Genoese superintendence. Study and research with the best specialist centres in the sector could soon enable us to shed new light on this destructive event and to clarify what it meant for the entire population of Genoa and beyond.

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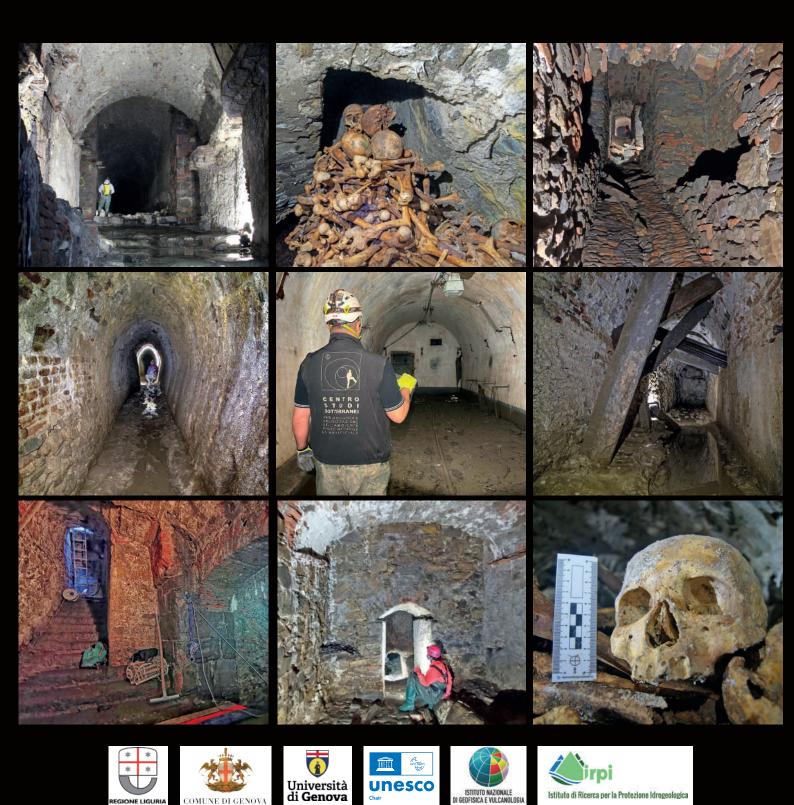
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